

GREATER MANCHESTER COMBINED AUTHORITY

DATE: Friday, 25th October, 2019

TIME: 11.45 am

VENUE: Council Chamber, Salford City Council, Salford Civic Centre, Chorley Road, Swinton, Salford, M27 5AW

SUPPLEMENTARY AGENDA

- | | | |
|------------|--|---------|
| 11. | BREXIT PREPAREDNESS UPDATE (ATTACHED) | 1 - 10 |
| | Report of Councillor Richard Leese, Deputy Mayor and Portfolio Lead for Economy. | |
| 13. | HOMELESSNESS UPDATE (ATTACHED) | 11 - 16 |
| | Report of Andy Burnham, Mayor of Greater Manchester. | |

Membership 2019/20

District	Member	Substitute Member
Bolton	David Greenhalgh (Con)	Martyn Cox Con)
Bury	David Jones (Lab)	Andrea Simpson (Lab)
Manchester	Richard Leese (Lab)	Sue Murphy (Lab)
Oldham	Sean Fielding (Lab)	Arooj Shah (Lab)
Rochdale	Allen Brett (Lab)	Sara Rowbotham (Lab)
Salford	Paul Dennett (Lab)	John Merry (Lab)
Stockport	Elise Wilson (Lab)	Tom McGee (Lab)
Tameside	Brenda Warrington (Lab)	Bill FairFoull (Lab)
Trafford	Andrew Western (Lab)	Catherine Hynes (Lab)
Wigan	David Molyneux (Lab)	Keith Cunliffe (Lab)

For copies of papers and further information on this meeting please refer to the website
www.greatermanchester-ca.gov.uk.

Alternatively, contact the following Governance & Scrutiny Officer:

✉ Sylvia.welsh@greatermanchester-ca.gov.uk

☎ 0161 778 7009

This agenda was issued on 22 October 2019 on behalf of Julie Connor, Secretary to the Greater Manchester Combined Authority, Churchgate House, 56 Oxford Street, Manchester M1 6EU



Date: 25th October 2019

Subject: Greater Manchester Brexit Preparations Update Report

Report of: Sir Richard Leese, Portfolio Lead for Economic and Jim Taylor, Portfolio Lead
Chief Executive for Economy

PURPOSE OF REPORT

To provide an update on the preparations underway across Greater Manchester for Brexit, and considering possible mitigating actions to minimise the impact should the UK exit the EU without a deal.

RECOMMENDATIONS:

The GMCA is requested to:

Note the update on Brexit preparatory work underway across Greater Manchester.

CONTACT OFFICERS:

Simon Nokes, Executive Director Policy & Strategy, GMCA
Simon.nokes@greatermanchester-ca.gov.uk

Equalities Implications: N/A

Climate Change Impact Assessment and Mitigation Measures: N/A

Risk Management: GM level risks are being managed by the GM Brexit Readiness Group and GM Resilience Forum. GMCA organisational risks are being managed by CA SMT.

Legal Considerations: N/A

Financial Consequences – Revenue: N/A

Financial Consequences – Capital: N/A

Number of attachments to the report: 0

BACKGROUND PAPERS:

TRACKING/PROCESS		
Does this report relate to a major strategic decision, as set out in the GMCA Constitution		No
EXEMPTION FROM CALL IN		
Are there any aspects in this report which means it should be considered to be exempt from call in by the relevant Scrutiny Committee on the grounds of urgency?		N/A
GM Transport Committee	Overview & Scrutiny Committee	
N/A	11 th October 2019	

1. INTRODUCTION/BACKGROUND

- 1.1 The Prime Minister reached agreement of a new Brexit deal with the EU last week, with the anticipation that it would be passed by MPs at the special Saturday sitting of the House. A vote on the deal however did not proceed on Saturday, as the Letwin amendment was passed by 322 to 306 votes.
- 1.2 The passing of the Letwin amendment triggered the Benn Act, which required the Prime Minister to write to Brussels requesting a delay. This letter was sent, unsigned by Boris Johnson, along with a second signed letter in which he stated he believed a delay would be a mistake.
- 1.3 Despite the ongoing uncertainty the Government continues to state it has sufficient support for the deal to pass in the Commons, and continues to commit to a 31st October departure date. The Withdrawal Agreement Bill was published on Monday 21st October and Government is proposing three days of debate so legislation can complete its Commons stages by Thursday 25th October.
- 1.4 The passing of the Letwin amendment reduces the likelihood of no-deal exit. The Cabinet Office has however triggered Operation Yellowhammer, its contingency plans in the event of a no-deal Brexit, as there is currently no guarantee the EU will grant an extension.
- 1.5 However, preparations at national and Greater Manchester level continue to ensure if the UK leaves under a no-deal scenario, as far as possible, impacts can be managed.

2. GM BREXIT PREPAREDNESS

- 2.1 Further to the update provided at the last GMCA meeting, agencies from across Greater Manchester continue to meet fortnightly to consider possible impacts arising from Brexit and to ensure appropriate preparatory actions are being taken. The membership of the Brexit Readiness Group includes: GMCA, Local Authority representation and Brexit Lead Officers, AGMA Resilience Unit, GMP, Growth Company, TfGM, NHS, GMCVO and Manchester Airport.
- 2.2 Since the last GMCA meeting, significant work has been undertaken to ensure clear and consistent communications are in place, ensuring Greater Manchester residents and businesses are informed and taking any necessary steps to prepare for EU exit. Dedicated web pages have been created on the GMCA website providing information and signposting, including important local updates, but are primarily aimed at helping people find their way to all the latest national information which may affect them. Activity has also been undertaken to promote this resource, including social media and ensuring links to and from Local Authorities. The Brexit pages can be viewed here: <https://www.greatermanchester-ca.gov.uk/brexit>. The GMCA is also waiting to hear whether a funding bid to MHCLG has been successful. If awarded, a communications campaign will be delivered, with targeted activity for businesses and communities.

- 2.3 The work of the Economic Resilience Taskforce also continues, considering the longer term impacts of any economic downturn. The updated economic dashboard of leading indicators is attached at Annex A, or can be viewed live online here:
https://www.gmtableau.nhs.uk/#/site/GMCA/views/EconomicResilience_v2_4/EconomicResilience?iid=1.
- 2.4 The multiagency response principles established through the Economic Resilience Taskforce have been implemented and tested recently, although not directly Brexit related, through the collapse of Thomas Cook. This has seen a response taskforce bringing together the Growth Company, Manchester Airport Group, JobCentre Plus, GMCA and Unite union to provide support to the workforce affected by the company's collapse.
- 2.5 The UK Shared Prosperity Fund (UKSPF) will replace European Structural Funds (including ERDF) after the current programme ends. As highlighted in the September GMCA update report, an announcement has been expected for some time on the design and implementation timeline of the fund. It has now been suggested by Government that the final decision on the design of the UKSPF will take place after a cross-government Spending Review in 2020; presenting a risk and potential delay in funding to Greater Manchester projects.
- 2.6 In addition to the Economic Resilience Taskforce, wider preparations are being led by the GM Brexit Readiness Group and the Local Resilience Forum. Preparations are underway or being considered in the following areas:
- **Borders** – Manchester Airport is liaising directly with Government, as a point of entry to the UK. Assurances have been received regarding ongoing Airport operations for both passengers and freight.
 - **Transport & Infrastructure** - Assessments are ongoing to ensure transport and infrastructure projects continue. No Significant issues are currently envisaged which will impact on transport system across Greater Manchester.
 - **Health & Social Care** – Preparations for the health sector is being led nationally by NHS England and the Department for Health and Social Care. There has been no requirement for local NHS organisations to stockpile any medicines or medical supplies. Support is being offered to any EU nationals currently working in the Health and Care sector to apply for settled or pre-settled status.
 - **Food, Water & Energy** – Specific shortages are not anticipated, but regular liaison with the relevant Government departments are underway. Assurances have been received from suppliers. Impacts are being monitored by the Local Resilience Forum.
 - **Business & Economy** – Activity is focused on raising awareness and ensuring businesses, including SMEs, are taking the necessary steps to be ready for EU exit. The Business

Growth Hub continue to provide podcasts, blogs and updates and are holding seminars in all ten GM districts.

- **Engagement with Government** – GMCA officers are coordinating weekly returns of issues or guidance required, which are being submitted to MHCLG (via Liverpool as regional lead). The Local Resilience Forum and members of the Brexit Readiness Group are engaging with relevant Government departments.
- **Civil Contingencies** - Work has been undertaken to ensure business continuity plans are in place and risk based approaches are being used to assess possible impacts arising.
- **Higher Education Sector** – Should the UK leave the EU without a deal, guarantees with regards existing funding schemes and partnerships which are being delivered via international research collaborations continue to be pursued with Government.
- **Organisational Readiness and Impacts** – Individual Greater Manchester organisations continue to review possible impacts on their services and delivery, and are ensuring business continuity plans are in place, and considering supply chains and services which may be impacted in both the short and medium / long term.
- **Data** – Under a no-deal scenario, the flow and transfer of personal data may be impacted. Guidance continues to be issued regarding this and the necessary steps to be taken from DCMS.

3. RECOMMENDATIONS

3.1 Recommendations appear at the start of this report.

Economic Resilience Dashboard

Tracking the GM Economy



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There are many economic uncertainties at this time. These arise from world economic conditions and the continued economic uncertainty due to the ongoing issues with BREXIT and the UK's future trading relationship with Europe

In response to this, an economic resilience dashboard has been developed to monitor how the national and GM economy is performing, in order to identify and potential economic shocks

For this reason, the dashboard primarily focuses on leading economic indicators (as opposed to lagging indicators) to ensure the dashboard is as forward-looking as possible

These indicators are grouped under economic themes – Economic Resilience, Business & Sectors, and Residents

National Indicators

Yield Spread



Regional Indicators

Regional PMI



ECONOMIC RESILIENCE

The economic resilience variables track how the national, regional, and GM economy is performing at a macro level to identify any potential economic shocks

Yield Spread

Having briefly returned above zero in mid-September, the yield spread has once again trended lower, dipping back into negative territory. This is a significant development, raising concerns of recession in the UK. The 10-year/3-month yield spread last turned negative in October 2006, where it remained until October 2008

Regional Purchasing Managers Index

Business activity in the North West fell in September with the Regional PMI falling to 47.1 from 50.2 in August, moving below the critical 50 'no change' threshold indicating growth for the first time since August 2016

Greater Manchester Index

Greater Manchester Chamber's key economic indicator for Greater Manchester, the Greater Manchester Index™, declined to 12.1 in Q3 2019, the lowest level since Q3 2012. The latest survey revealed a fall in both domestic and overseas demand for all three sector groups – Construction, Services and Manufacturing

Housing Sales

The volume of house sales in Greater Manchester rose by 8% in May (latest available data) to 3,060 from 2,832 in April. The underlying trend, as indicated by the 3-month moving average, remained one of increasing sales

Greater Manchester Indicators

GM Index

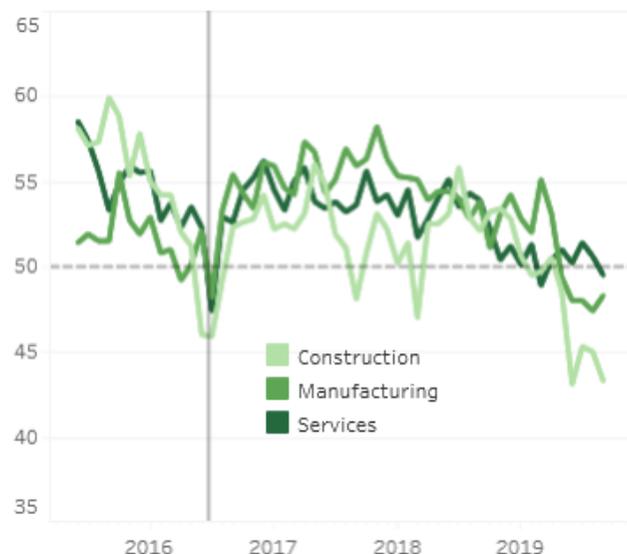


GM House Sales

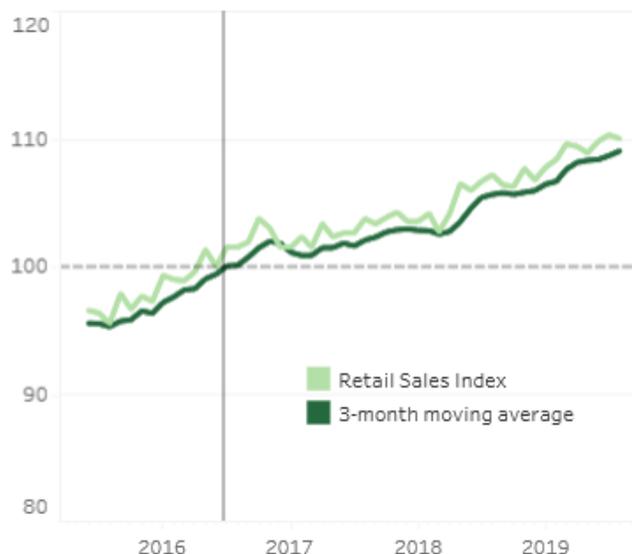


National Indicators

Purchasing Managers Index



Retail Sales



BUSINESS & SECTORS

The business & sectors variables track how businesses and sectors are performing to give a more in depth picture of the current economic landscape

Purchasing Managers Index

The *Manufacturing* PMI rose to 48.3 in September, up from 47.4 in August, but nonetheless remained below the 50.0 no-change mark for a fifth consecutive month. The *Services* PMI fell below the 50.0 no-change mark to a six-month low of 49.5 in September, down from 50.6 in August. The *Construction* PMI fell to 43.3 in September from 45.0 in August, marking the eighth time in the past nine months it registered below the 50.0 no-change mark

Retail Sales

The volume (not value) of retail sales fell by 0.2% in August 2019, marking a decline from the 0.2% expansion posted in July. The underlying trend in the retail industry, as suggested by the three-month on three-month measure, was one of increasing sales, up 0.6% in August compared with the previous three months

Export Documents

Export documents fell by 10% month on month in August, to 3,185 from 3,535 in July, and by 5% y-o-y; this came after recording a 21% m-o-m and a 12% year on year increase in July

Credit Risk

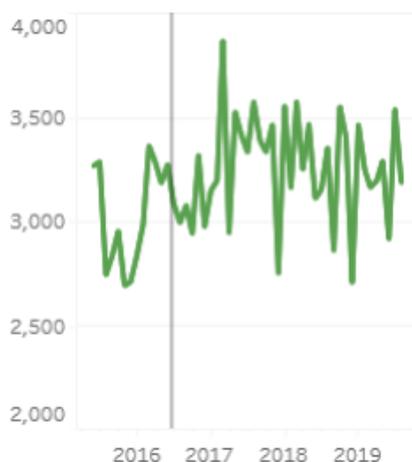
8.4% of firms in GM were reported as having 'high' credit risk in September 2019, compared with 7.2% for the UK. The top three sectors with the largest proportion of firms reported as having 'high' credit risk were *Accommodation and food services* with 28.2% (above the UK average of 21.8%), *Arts, entertainment and recreation* with 10.9% (above the UK average of 7.3%), and *Construction* with 10.8% (above the UK average of 9.8%)

Inward Investment

Inward investment in Greater Manchester created GVA of £1.7 million in July; this is compared to £54.3 million created and £7.2 million safeguarded in June. Year-to-date, Inward investment in Greater Manchester has created GVA of £245.1 million (up 23% compared to 2018) and safeguarded £7.2 million (down 94% compared to 2018)

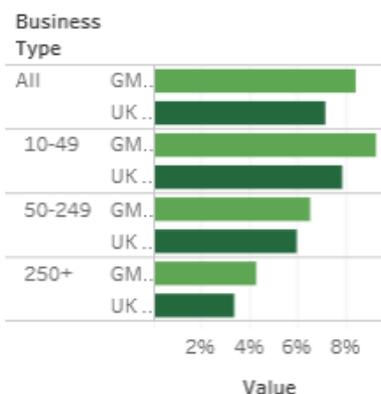
Greater Manchester Indicators

Export Documents

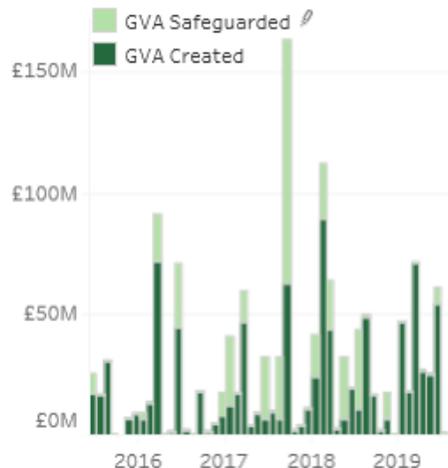


Credit Risk

% of SMEs reported as having 'high' credit risk

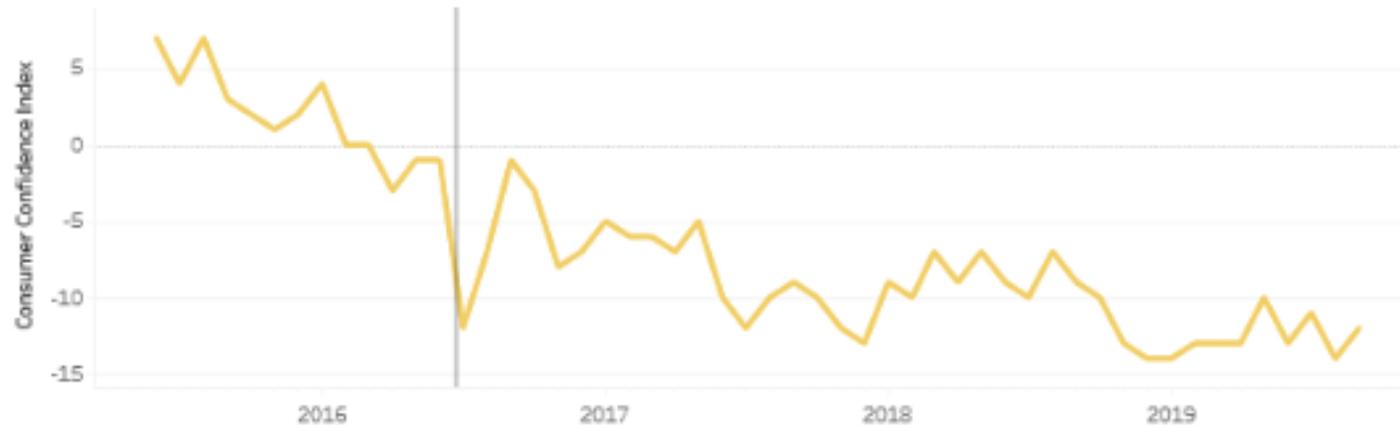


Inward Investment



National Indicators

Consumer Confidence



PEOPLE

The people variables track the wellbeing of people in GM in order to understand the material impacts of any potential economic downturn on GM residents

Consumer Confidence

The UK Consumer Confidence Index improved two points to -12 in September 2019, with improvements in all five measures (personal finances during the last 12 months, forecast for personal finances over the next 12 months, general economic situation, major purchases, and savings). However, the index nonetheless remains in negative territory, and below pre-referendum levels

Claimant Count

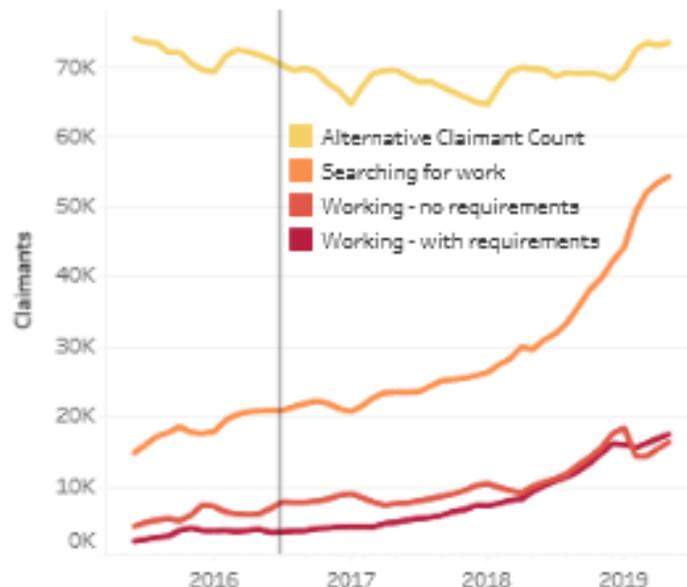
The Claimant Count – as reported by DWP in their experimental Alternative Claimant Count statistical series – in GM remained largely unchanged in May (latest available data) at 73,409 compared to 73,061 in April; it was also largely unchanged in the previous month. This was largely in line with national trends. The number of people *Searching for Work* continued to trend higher in July, rising by 4% to 58,149; meanwhile, the number of people *Working – with requirements*, also continued to trend higher in July, rising 5% to 19,363, as did the number of people *Working – no requirements*, rising 7% to 17,705. This was largely in line with national trends

Job Vacancies

Job vacancies increased by 15% in Q319 to 67,555, from 58,501 in Q219. This reversed three consecutive quarters of declines in job listings

Greater Manchester Indicators

Claimant Count



Job Vacancies



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Date: 25th October 2019
Subject: Homelessness Rough Sleeping Update
Report of: Andy Burnham, Mayor of Greater Manchester

PURPOSE OF REPORT

This report provides an update on current work and progress to end the need for rough sleeping in Greater Manchester.

RECOMMENDATIONS:

The GMCA is requested to:

Note the report.

CONTACT OFFICERS:

Molly Bishop, Strategic Lead for Homelessness
molly.bishop@greatermanchester-ca.gov.uk

Equalities Implications:

N/A

Climate Change Impact Assessment and Mitigation Measures

N/A

Risk Management:

N/A

Legal Considerations:

N/A

Financial Consequences – Revenue:

GMCA is investing considerable sums in these areas and each case has been subject to individual approvals. This report makes no further request for funding beyond those already agreed.

Financial Consequences – Capital:

N/A

Number of attachments to the report: None

Comments/recommendations from Overview & Scrutiny Committee

BACKGROUND PAPERS

N/A

TRACKING/PROCESS		
Does this report relate to a major strategic decision, as set out in the GMCA Constitution		No
EXEMPTION FROM CALL IN		
Are there any aspects in this report which means it should be considered to be exempt from call in by the relevant Scrutiny Committee on the grounds of urgency?		N/A
GM Transport Committee	Overview & Scrutiny Committee	
N/A	N/A	

1. INTRODUCTION/BACKGROUND

- 1.1. The wide-ranging programme of approaches to supporting rough sleepers into safe accommodation and independence is starting to make a notable difference across Greater Manchester. With increased workforce capacity to provide outreach and specialist support and a vast increase in both emergency accommodation and direct access to permanent accommodation, the Greater Manchester Local Authorities are in a good position to make a radical difference this winter.
- 1.2. Timing is critical; the trust and engagement that is built through the offer of a bed or a home can quickly fade. Co-ordination and collaboration are essential to leading effective interventions that result in re-housing and a chance of independence
- 1.3. Rough sleeper interventions are also getting smarter, with capacity to share information between statutory and community services through a GM-Think database. GM-Think is currently being rolled out across all 10 boroughs and will provide this opportunity for the first time.
- 1.4. Housing Options is a key service within the relief of rough sleeping and many teams are adapting their practises to deliver a proactive and flexible service to people who are experiencing rough sleeping. A Housing Options assessment provides a baseline for a considered and co-ordinated pathway into re-housing and support. There is an ongoing need to address the approaches, resource allocation and integration of these teams to meet the needs of rough sleepers most effectively.
- 1.5. A review of homelessness governance is underway to improve the alignment and efficacy of working across programmes. The GM Homelessness Programme Board, which now meets bi-monthly, will provide the oversight of this work, with accountability resting with GMCA.

2.0 ROUGH SLEEPER INITIATIVE

- 2.1. The Rough Sleeper Initiative has increased the workforce on the ground, providing outreach across all 10 Boroughs for the first time. This capacity allows better working with people, not numbers and understand in detail the flow of people onto and off the streets. With bi-monthly counts, this is now more accurate and up to date information on the impact of our joint work to reduce rough sleeping.
- 2.2. These teams now have access to Dual Diagnosis workers, who can provide clinical support directly to service users and supervision to outreach officers and support workers. This is a huge step forward in multi-agency working and will start to provide people with the support they need to overcome experiences of rough sleeping.

- 2.3. The Rough Sleeper Initiative model of Task and Target multi-agency meetings is setting a standard for a whole public service response to the emergency of rough sleeping. Each Borough now convenes these meetings as a single forum for holistic and co-ordinated support, enabling joint decision making on re-housing options for people with the most complex needs.

3.0 HOUSING FIRST

- 3.1. The new programme of direct re-housing for entrenched rough sleepers, Housing First, has seen huge commitments from councils, housing providers and private landlords to deliver secure homes for people who struggle to maintain or engage with temporary or emergency accommodation.
- 3.2. Since programme launch in July, 33 people have been permanently re-housed. However, there are over 80 people on the programme, and more still needing this solution (140 by March 2020). Housing First is working with providers to ensure that property offers are coming forward. Allocations are being brought forward to enable more people to access Housing First over the coming months, in response to the demand that is being presented and through this GMCA will develop the next year's contract delivery changes.
- 3.3. There are keen challenges on the availability and affordability of 1-bed properties, however choice and self-determination are core to the principles of Housing First. Over the next three years this programme will re-house 240 entrenched rough sleepers through this programme. This is a priority for housing resource and continued work with providers is required to ensure this is realised.

4.0 A BED EVERY NIGHT

- 4.1. A Bed Every Night re-launched on the 1st October and there are 359 beds available across Greater Manchester, 335 of which were occupied on 14th October. Available bed numbers should be over 400 beds by 1st November as per the commissioned arrangements with Local Authorities and assurance against funding commitments is being drafted for ongoing monitoring, evaluation and support.
- 4.2. In September 2019, GMCA approved overall investment of £5,487,000 into A Bed Every Night. To date over 2200 people have accessed A Bed Every Night accommodation and support, and over 800 have moved onto further accommodation.
- 4.3. A Bed Every Night is the option for people who would otherwise have nowhere else to turn. The programme starts where the Local Authority statutory duty has to stop and therefore seeks to provide a solution for everyone. Provision for people with No Recourse to Public

Funds is made possible by the donation of funds from the Greater Manchester Mayor's Charity.

- 4.4. This approach will be taken throughout the coming winter, no matter the weather, and many Boroughs are planning A Bed Every Night uplift to prepare for any surges in the number of people needing to come inside.
- 4.5. Referral and access into A Bed Every Night provisions is being led by both Housing Options and Rough Sleeper teams. In many areas, strong partnerships exist with third sector and community services to ensure that this resource is available when people need it.
- 4.6. A Bed Every Night works as a short and temporary accommodation provision and move on is essential to ensure that there are enough beds for everyone who needs one over the next 9 months.
- 4.7. Following £2m investment into A Bed Every night provisions, health partners are delivering training across A Bed Every Night provisions to support better mental health and wellbeing, infection control, needles and sharps control and trauma awareness to better manage presenting behaviour. In-reach from Clinical Psychologists will be available to a small number of complex needs provisions, with the possibility of expansion.

5.0 ROUGH SLEEPING NUMBERS

- 5.1. The last annual count in November 2018 recorded 241 people rough sleeping across Greater Manchester. Last month, the Rough Sleeper Initiative returned a GM count of 195. 335 people are currently accommodated in A Bed Every Night accommodation and in the last 2 years over 300 people being re-housed through the Social Impact Bond, 800 people through A Bed Every Night, and countless more through statutory means. There is clearly an ongoing demand to be met and the challenge remains to prevent homelessness and rough sleeping as well as relieve it.
- 5.2. The GMCA adopted the Mayor's manifesto commitment to eradicate the need for rough-sleeping by 2020 as part of the Greater Manchester Strategy. GMCA has made changes to improve provision and supply as detailed in the report. The November 2019 official count, published in the New Year will provide details of progress in 2019 and learning will again be taken ahead of the November 2020 count, which will indicate if the commitment has been achieved.

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